

# Primary healthcare system in Brazil

Gustavo Gusso

Assistant Professor of General Practice – USP (Brazil)

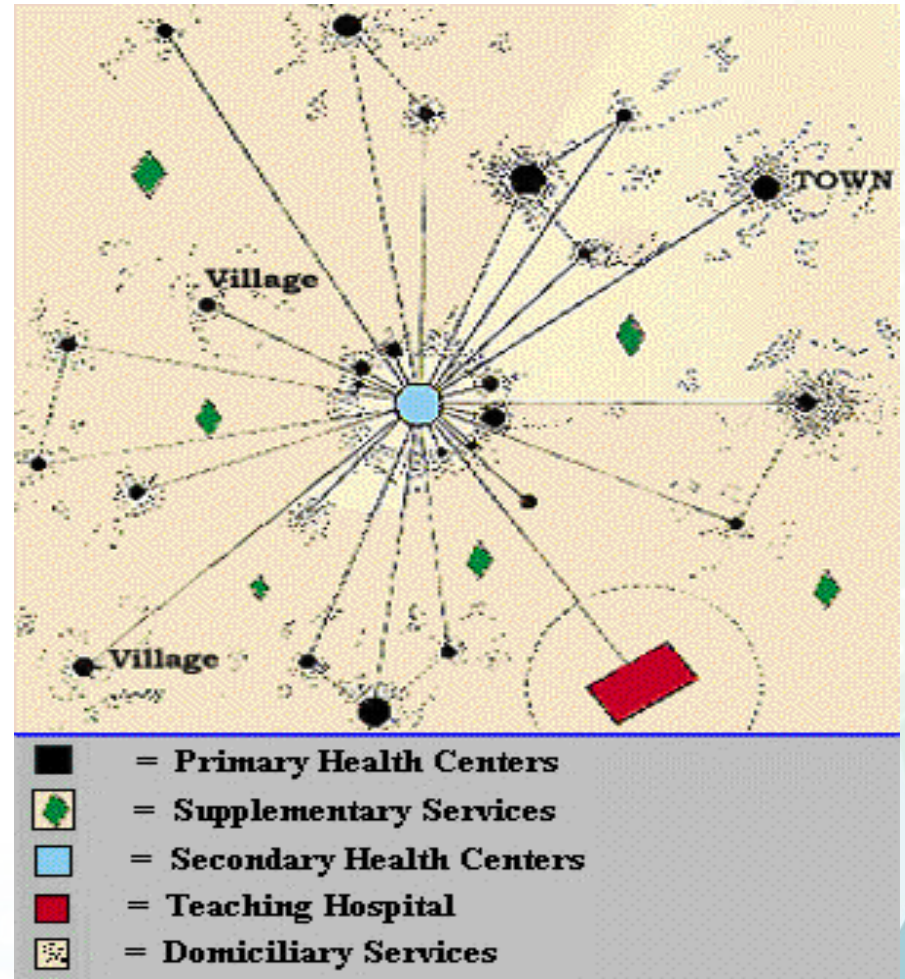
Wonca International Classification Committee member

# Informe Dawson (Inglaterra, 1920)

V.  
INFORME DAWSON  
sobre  
EL FUTURO DE LOS SERVICIOS MEDICOS Y AFINES  
1920<sup>11</sup>

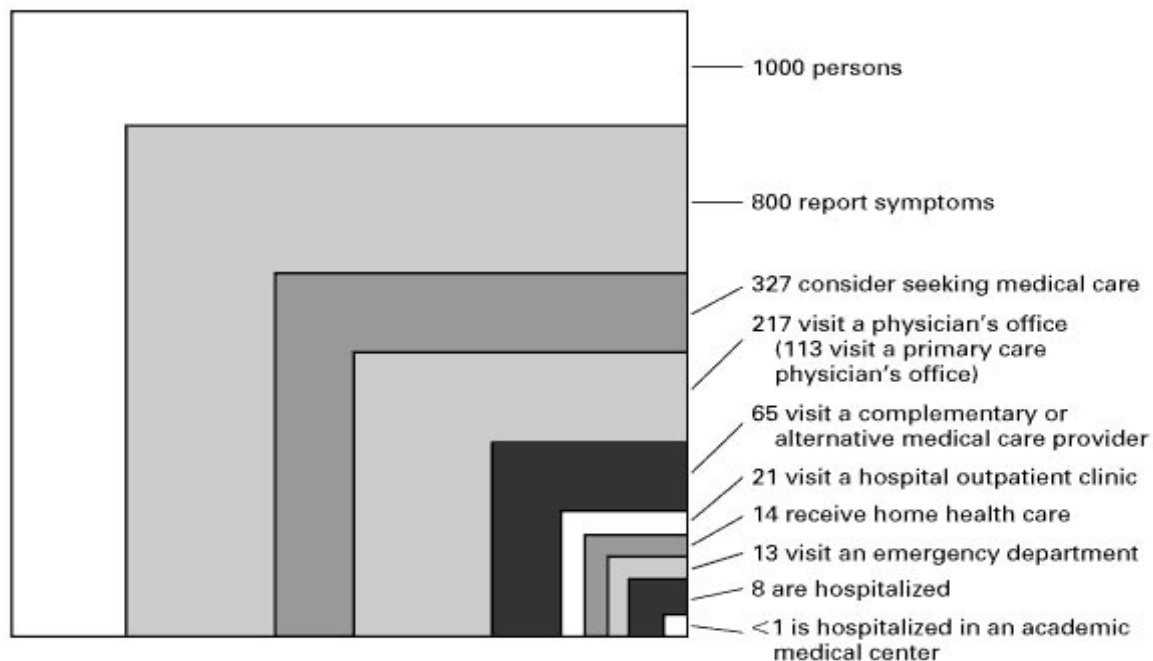
*Informe provisional presentado al Ministerio de Salud  
de la Gran Bretaña en 1920 por el Consejo Consul-  
tivo de Servicios Médicos y Afines*

[TEIA](#)

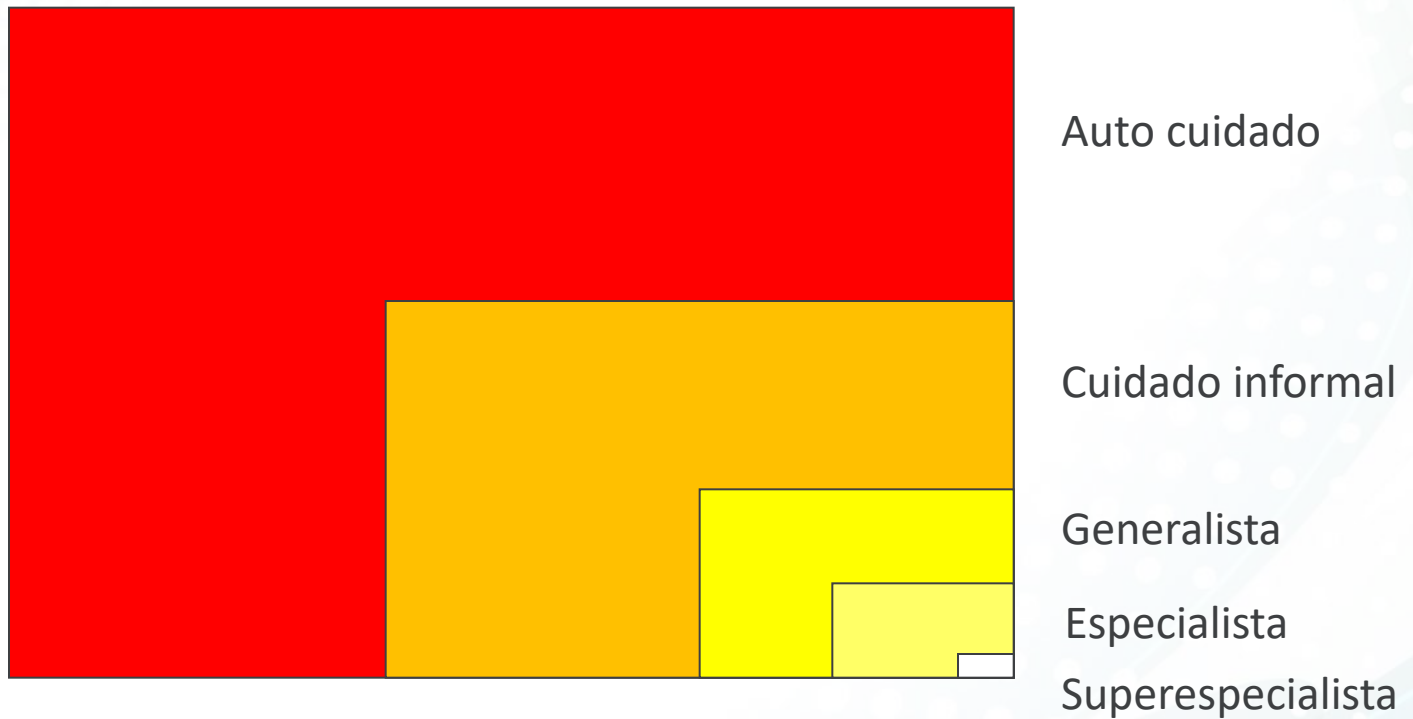


# *The Ecology of Medical Care*\*

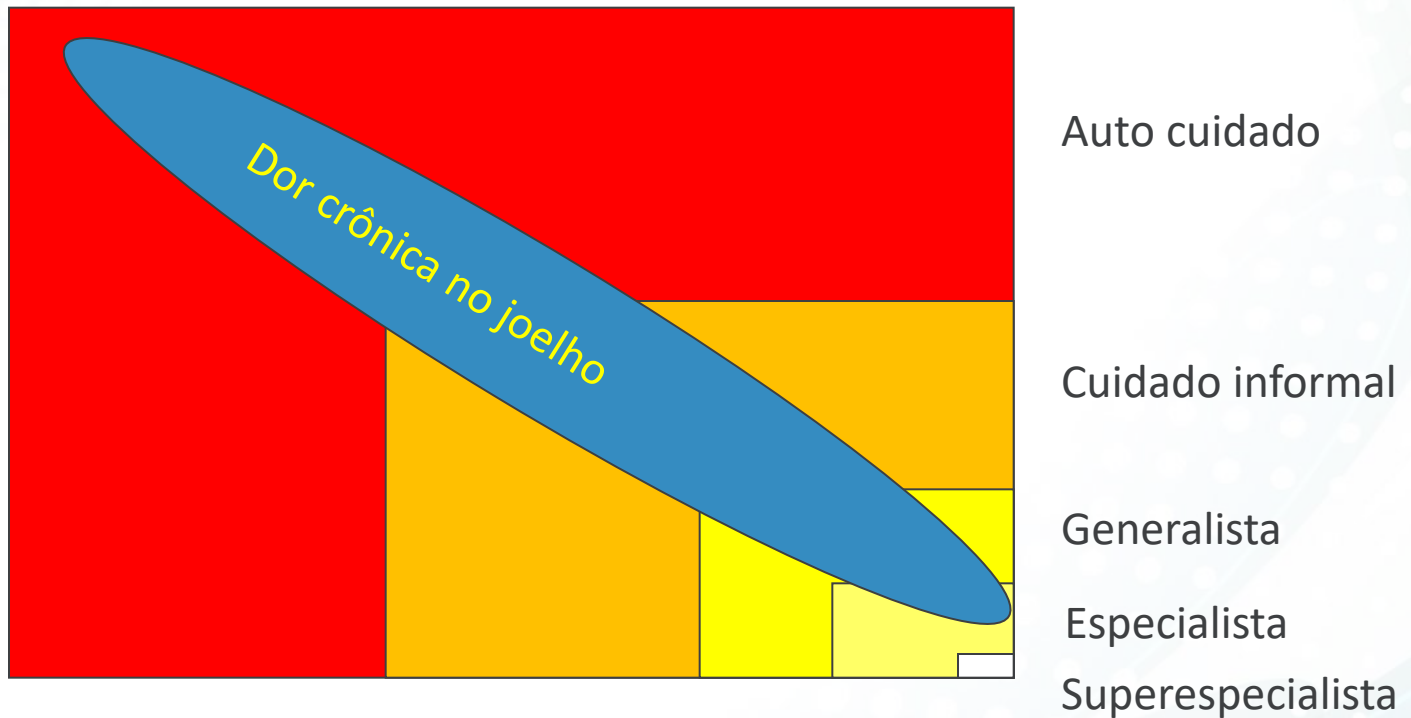
*Reprinted from  
The New England Journal of Medicine  
265:885–892, 1961*



# Ecology



# Ecology



# 1808 - 1988

- 1808 – 1917:
  - centralized vs decentralized movements
  - health assistance vs health surveillance
- 1923: insurances from companies (Bismarckian Model)
- 1930: insurances from type of job (for example: Rail Industry Worker) (Bismarckian model)
- 1953 – 1988: (Bismarckian model)
  - Ministry of Health: health surveillance
  - Ministry of Work and Social Security: health assistance
- 1964: INPS: social security and health assistance - for all employee
  - **Bismarckian model:** special taxes for employees and employers finances the system
- 1977: INAMPS health assistance - for all employee (Bismarckian model)

# 1988 - 2017

- 1988: Current constitution: “Constitution for all Citizen”
  - Changed to **Beveridgian Model**: general taxes finances the system
  - Sistema Único de Saúde (SUS): Unified Health System
  - Article 196: “Health is the right of everyone and the duty of the State”
  - Article 198: Principles of SUS: decentralized, integrality, community participation, equity, universality
  - Article 200: “Health care is free to private initiative”
- 1991: Health Community Agents Program: nurse and lay local workers
- 1994: Family Health Program: 6 health agents, 1 assistant nurse, 1 nurse, 1 doctor for 1000 families
- 1998: Family Health Strategy

# 1996-1998: Finance: per capita plus per team continuously



Prof. Dr. Adib Jatene



Dr. Gilson de Carrvalho



# Capitation – Carr Hill formula

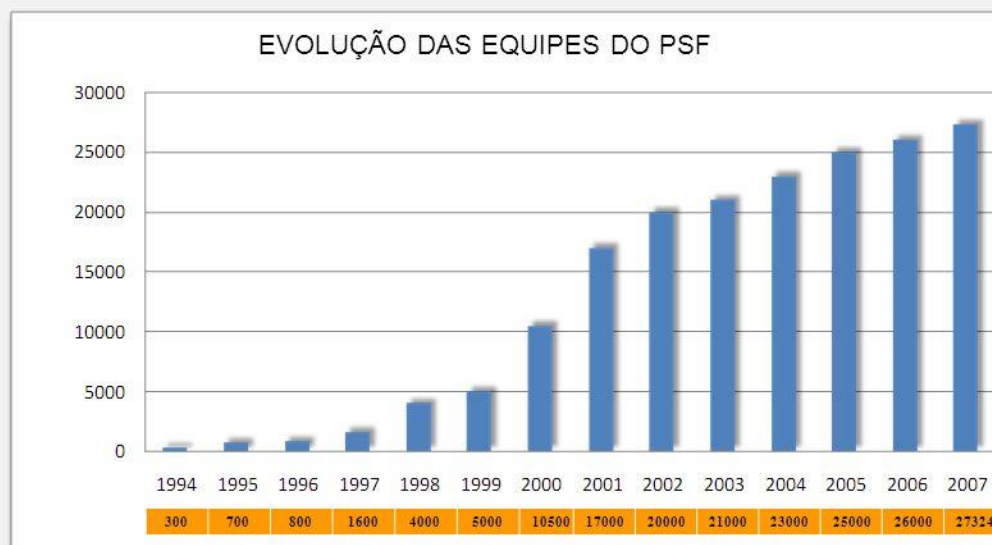
Idade/ Sexo	0-4	5-14	15-44	45-64	65-74	75-84	85+
Masculino	3.97	1	1.02	2.15	4.19	5.18	6.27
Feminino	3.64	1.04	2.19	3.36	4.9	6.56	6.72

- patient age and gender (used to reflect frequency of home and surgery visits)
- Standardised Mortality Ratio
- Standardised Long-Standing Illness for patients under the age of 65 years
- number of newly registered patients (generate 40% of work in 1st year)
- rurality
- costs of living in some area (ie South East - Higher staff costs)
- patient age/gender for nursing/residential
- consultations

# 1988 - 2017

- 1997: Family Health Strategy: financing from federal government to cities is not through project year by year as Family Health Program but **per capita plus per team continuously**

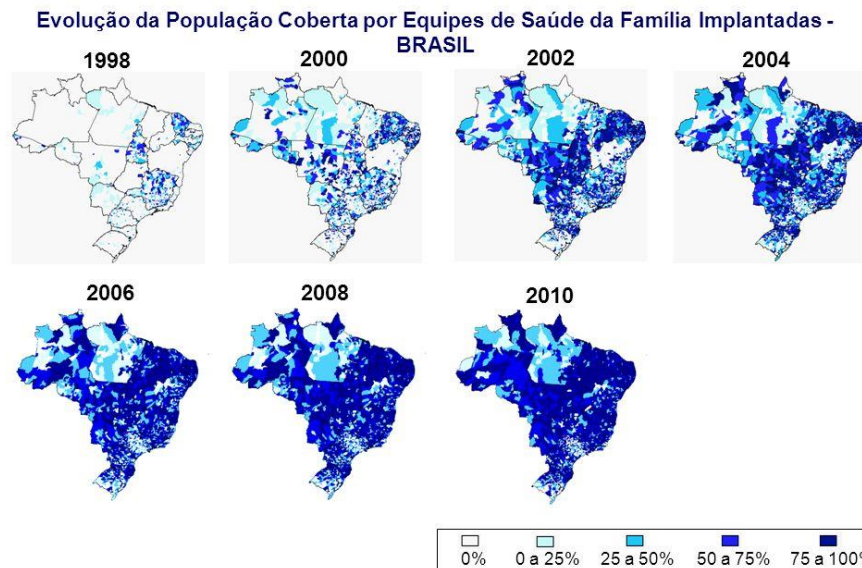
## Números do SUS



Fonte: DAB/MS

# 1988 - 2017

- 2006: National Policy of Primary Care:
  - 1 team with
    - 1 FTE doctor
    - 1 nurse
    - 1 assistant nurse
    - health Community agentsfor up to 4000 people (3000 recommended)
  - 1 Health Community Agent for 750 people



# 1988 - 2017

- 2017: Current Numbers - PHC
  - 270.417 Health Community Agents
  - 40.188 teams
  - 62% of all Brazilians covered (if the average was 3000 people/ team)

[http://dab.saude.gov.br/dab/historico\\_cobertura\\_sf/historico\\_cobertura\\_sf\\_relatorio.php](http://dab.saude.gov.br/dab/historico_cobertura_sf/historico_cobertura_sf_relatorio.php)



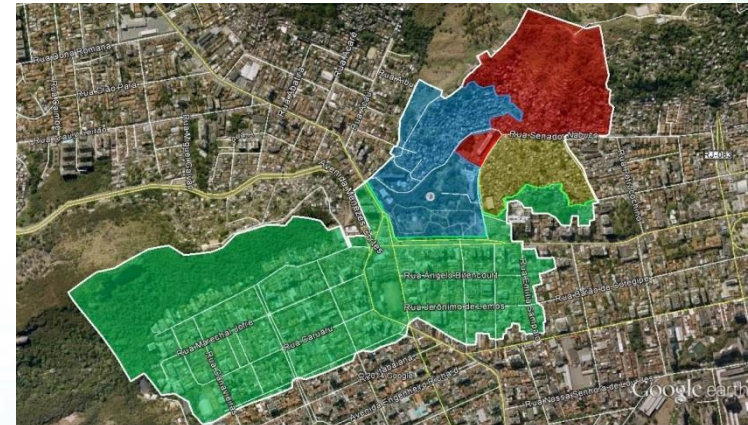
# Case: Rio de Janeiro

## Family Health Strategy

- 3% in 2009
- 50% in 2016

More than 100 new health units with EHR and good structure

Residency program in Family Medicine with more than 100 places (pays more)



# 1988 - 2017

- 2011 Numbers

	R\$m (%)	% GDP
Taxes and social contributions	53 329 (39.05%)	3.14
Federal	27 181 (19.90%)	1.6
States	12 144 (8.89%)	0.7
Municipalities	14 003 (10.25%)	0.8
Private	83 230 (60.95%)	4.89
Family spending <sup>66*</sup>	65 325 (47.84%)	3.84
Employer company spending <sup>60†</sup>	17 905 (13.11%)	1.05
Total	136 559 (100%)‡	8.03

Data from references 6 and 7, unless otherwise stated. GDP=gross domestic product. \*Estimated from the national household expense survey 2002-03 (corrected by the consumer-price inflation index). †Estimated from information on private health plan and insurance billing provided to the national health insurance regulatory agency. ‡GDP in 2006=R\$1.7 trillion.

# Problems

- ◉ Bismarckian (before 1988) vs Beveridge (after 1988) = poor vs rich system
- ◉ Municipality is in charge of PHC: more than 5000 mayors with autonomy
- ◉ Health Community is lay people: can't measure blood pressure
- ◉ Team based on location: can't choose your team
- ◉ Most doctors are not trained: just 5000 Family doctors in Brazil from more than 400.000

# Problems

## ◉ Structure: 2016 data

- **82% carry out all basic calendar vaccines**
- **60% carry out points withdrawal**
- **60% apply intramuscular injectable medications**
- **50% apply intravenous injectable medications**
- **50% apply penicillin (benzetacil)**
- **35% perform ear washing**
- **34% do wound drainage / abscess**
- **31% make wound sutures**
- **25% do nail removal**

## ◉ Structure: 2016 data

- **87.6% of the health professionals of the health units have a standardized medical chart with health information of the citizens.**
- **18% of healthcare professionals at health units work with Electronic Records.**
- **30% of the health units of the country has 1 office or more with computer connected to the internet.**



# Problems

- ◉ Process: verticalized programs and health surveillance beyond access
  - “headache is not role of Family Health Strategy” (nurse manager)
  - Hypertension, diabetes, child care, pregnant, tuberculosis and leprosy were priorities from 1994 to 2006
  - Access to PHC or to urgente care/ walk in?
- ◉ Mais Médicos (More Doctors): 14000 cubans doctors since 2013: doesn't pressure for more brazilians Family Doctors

# Future

- ◉ Private system demanding Family Doctors
- ◉ Municipalization vs Decentralization?
- ◉ Socialized system with single payer (private services in a public system)?
- ◉ Residency program mandatory?



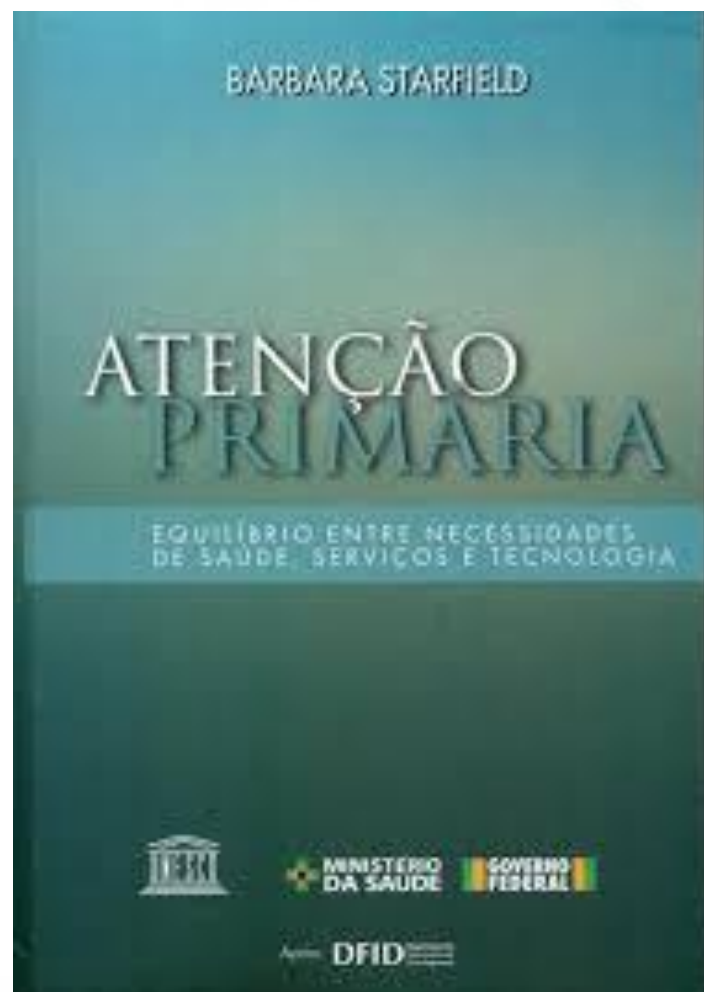
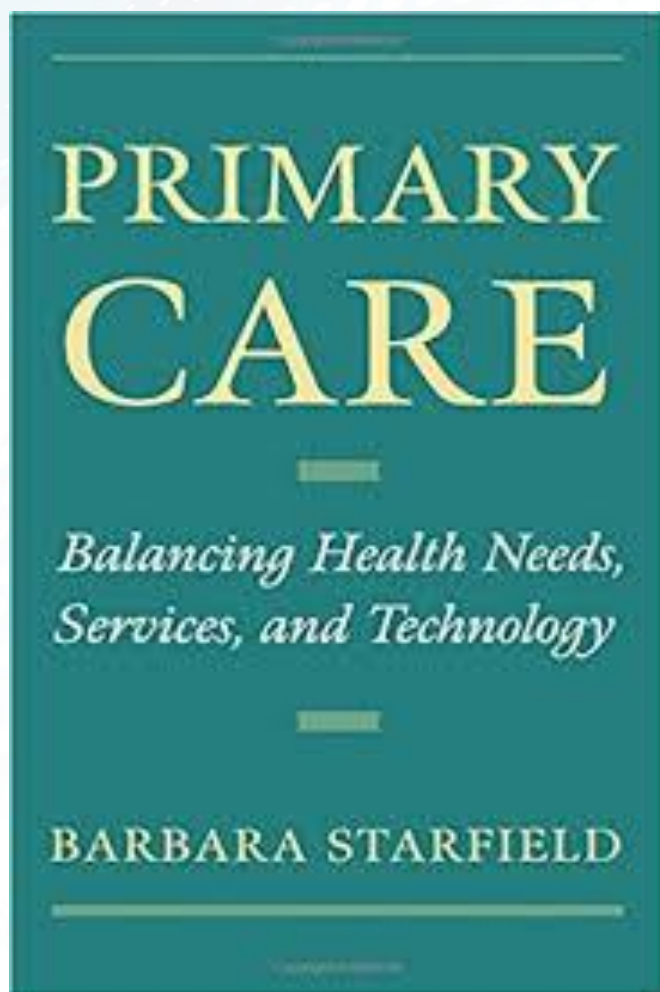
# Future?

- ◉ Private + Public systems: single payer?
- ◉ Residency mandatory
- ◉ Technology

Market - Demand

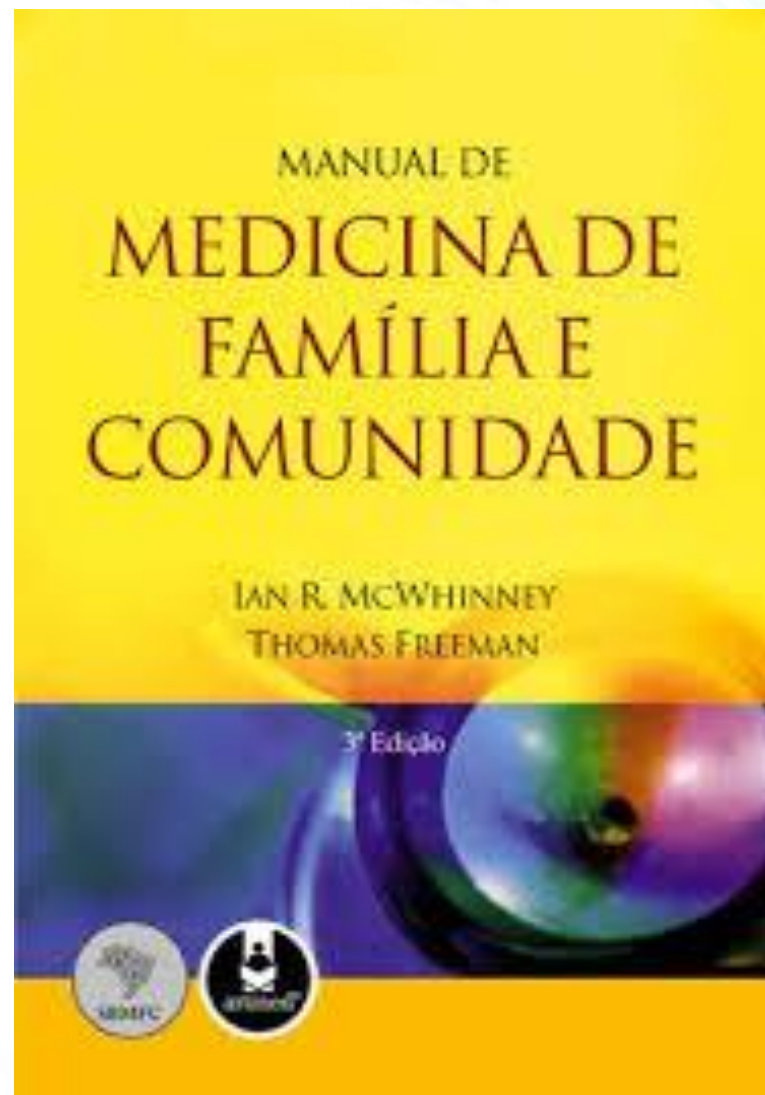
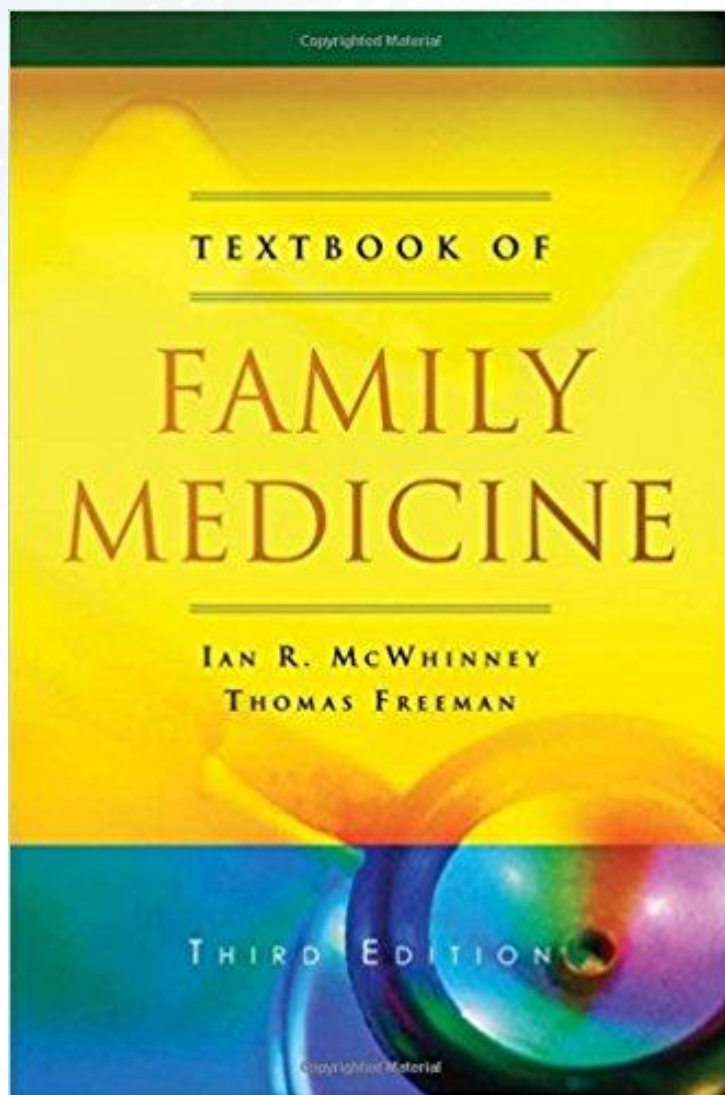


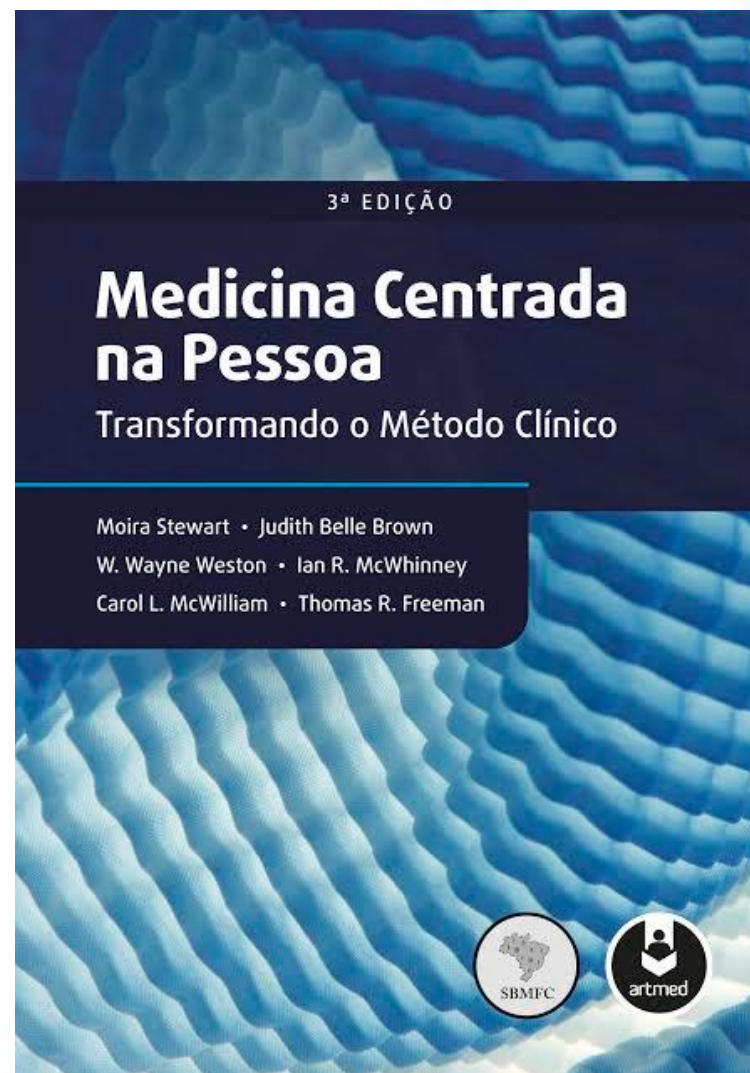
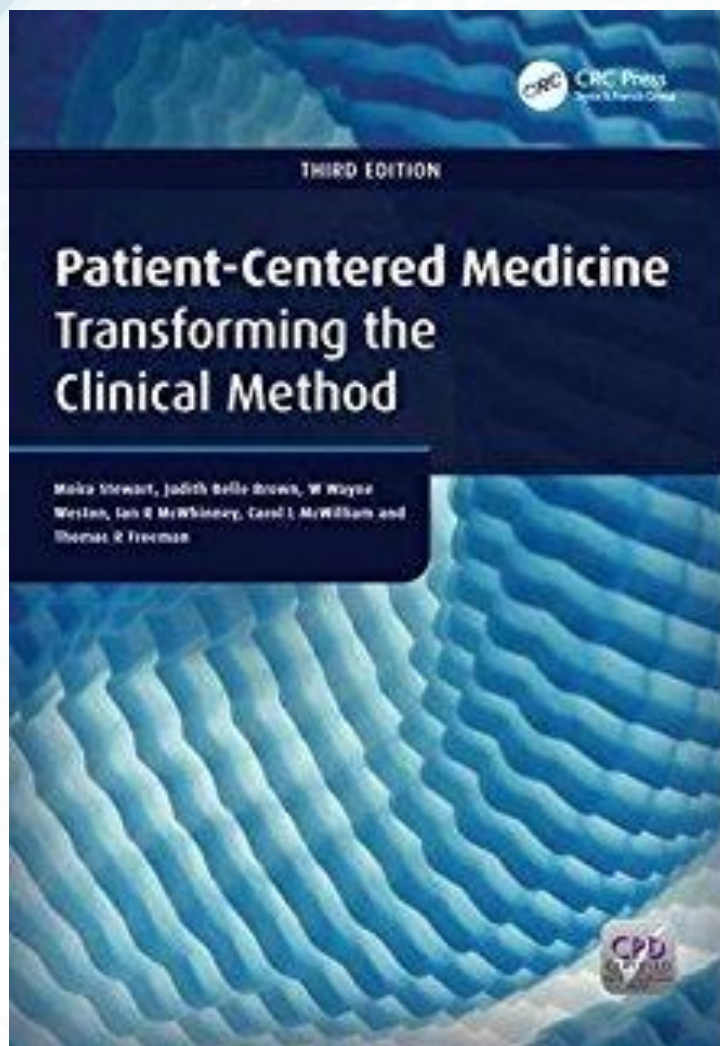
Education - Offer



# Primary Care

- Access
- Coordination
- Comprehensiveness
- Longitudinality
  
- NOT Prevention













[gustavo.gusso@usp.br](mailto:gustavo.gusso@usp.br)



SMMR

Série Manual do Médico-Residente do Hospital das Clínicas  
da Faculdade de Medicina da Universidade de São Paulo

Coordenadores da Série

**José Otávio Costa Auler Junior**

**Luis Yu**

# Medicina de Família e Comunidade

Editores do Volume

**José Benedito Ramos Valladão Júnior**

**Gustavo Gusso**

**Rodrigo Diaz Olmos**



MEDICINA  
USP



EEP  
Escola de  
Educação  
Permanente

Atheneu